

Message Text

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ACTION PA-02

INFO OCT-01 EA-11 ISO-00 CU-04 EB-11 NSC-10 OMB-01 COME-00

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R 150950Z OCT 73

FM AMEMBASSY TOKYO

TO SECSTATE WASHDC 7487

USIA WASHDC

INFO AMCONSUL NAHA

DOD WASHDC

JCS WASHDC

CINCPAC HONOLULU HI

CINCPACAF HICKAM AFB HI

CINCUSARPAC FT SHAFTER HI

CINCPACFLT PEARL HARBOR HI

COMUSJAPAN FUCHU JA

C O N F I D E N T I A L TOKYO 13356

E.O. 11652: AGDS DECEMBER 31, 1974

TAGS: OEXC, PFOR, JA

SUBJECT: OKINAWA OCEAN EXP-75

REF: A. USIA 19184 DTG 060117Z OCT 73 B. CINCPAC 11043Z OCT 73

SUMMARY: WHILE EMBASSY FIRMLY BEHIND EFFORTS TO BRING ABOUT
ENERGETIC US PARTICIPATION IN EXP-75, WE ANTICIPATE
DIFFICULTY WITH SUGGESTION PARA 4 REF A THAT US MILITARY
CAN BE CONSIDERED AUTHORIZED BY SOFA TO PROVIDE TYPE AND
QUANTITY OF LOGISTIC HELP INDICATED. BELIEVE THAT MANAGERS
OF US EXHIBIT AT EXPO-75 MUST COUNT ON OWN EFFORTS FOR ALL
BUT MARGINAL TYPES OF LOGISTIC SUPPORT. END SUMMARY.

1. EMBASSY APPRECIATES INDICATION REF A THAT PLANS FOR US
PARTICIPATION IN EXP-75 ARE GOING FULL STEAM AHEAD WITHIN
USG. WE VERY MUCH HOPE THAT ALL NECESSARY ARRANGEMENTS
INCLUDING FUNDING CAN BE MADE TO INSURE USG PARTICIPATION
IN EXPO-75 COMMENSURATE WITH OUR CLOSE AND ENDURING
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INVOLVEMENT IN OKINAWA FOR MILITARY FACILITIES AND AREAS.

2. EMBASSY CONCERNED, HOWEVER, THAT TYPE OF LOGISTIC HELP MENTIONED PARA 4 REF A FROM US MILITARY SERVICES LOCATED ON OKINAWA CANNOT RPT NOT BE PROVIDED UNDER TERMS OF SOFA. SOFA IS AN AUTHORIZING DOCUMENT, NOT A LIMITING ONE; AND US FORCES ARE NOT AUTHORIZED TO DO ANYTHING IN JAPAN THAT IS NOT SPECIFICALLY PROVIDED FOR IN SOFA. MAJOR EFFORT BY US FORCES TO ASSIST US PAVILION MANAGERS IN US LOGISTIC PROBLEMS DURING EXPO-75 CANNOT, IN OUR VIEW, BE JUSTIFIED UNDER SOFA. MOREOVER, IN CIRCUMSTANCES OF PREPARATIONS FOR EXPO-75, OUR UNAUTHORIZED ASSISTANCE TO US MANAGERS WOULD NOT GO UNNOTICED BY NEWS MEDIA AND UNMENTIONED IN DIET SINCE, AMONG OTHER THINGS, OTHER EXHIBITORS AT EXPO-75 WILL CONSIDER THAT US PAVILION RECEIVING HIGHLY FAVORABLE TREATMENT WHICH WOULD BE DENIED TO THEM. EMBASSY HAS MENTIONED ON SEVERAL OCCASIONS THAT PRESENT ERA IN US-JAPAN SECURITY RELATIONS DEMANDS THAT USG BE PUNCTILIOUS IN ITS REGARD FOR PROVISIONS OF SOFA TO INSURE THAT WE DO NOTHING TO PROVIDE AMMUNITION FOR THOSE WHO WOULD FORESHORTEN CONTINUED USE BY US MILITARY SERVICES OF FACILITIES AND AREAS IN JAPAN. WE DO NOT RPT NOT BELIEVE THAT UNAUTHORIZED ASSISTANCE FOR PREPARATION USG EXPO-75 PAVILION CAN BE CONSIDERED EXCEPTION TO THIS POLICY.

3. AS ADDRESSEES ARE AWARE THERE ARE INSTANCES IN WHICH MILITARY SERVICES HAVE FOUND IT POSSIBLE TO BE OF LIMITED ASSISTANCE TO OTHER USG AGENCIES IN JAPAN, WHERE SUCH ASSISTANCE IS OF MINOR NATURE AND WHERE IT NOT RPT NOT LIKELY THAT ASSISTANCE WILL DRAW CRITICISM TO USG OR SERVICES. CERTAINLY, SUCH MARGINAL ASSISTANCE AS AN OCCASIONAL LOAN OF SPECIALIZED EQUIPMENT COULD BE DONE WITHOUT GREAT RISK; AND EMBASSY HOPES THAT SERVICES WILL BE AS FORTHCOMING IN THIS REGARD AS POSSIBLE. A PATTERN OF SUBSTANTIAL ASSISTANCE OR DEDICATION OF PARTICULAR FACILITIES OR MILITARY PROPERTIES TO USG PAVILION, HOWEVER, WOULD SEEM TO BE MORE THAN WE CAN GET AWAY WITH.

4. ONE POSSIBLY FEASIBLE AND CERTAINLY DRAMATIC CONTRIBUTION THAT USG COULD MAKE TO SUCCESS OF EXPO-75 WOULD BE OFFER TO GOJ OF ANY EXCESS FACILITIES AND AREAS AS CANDIDATES FOR CONFIDENTIAL

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II4(B) JOINT USE FOR THE BENEFIT OF THE EXPO ASSOCIATION AND EXHIBITORS ON A NON-DISCRIMINATORY BASIS. SUCH TREATMENT WOULD AVOID BOTH SOFA LEGAL PROBLEMS AND PROBLEMS OF APPARENT DISCRIMINATION.

5. RE SUGGESTION PARA 4 REF A THAT JAPANESE ALREADY HAVE APPROACHED EMBASSY TOKYO FOR ADDITIONAL MILITARY HELP, SUCH IS NOT RPT NOT THE CASE. SEVERAL LOCAL COMMUNITIES ON

OKINAWA INDEPENDENTLY HAVE SUGGESTED TO CONGEN NAHA THAT
SUCH HELP WOULD BE APPRECIATED, BUT GOJ NOT ONLY HAS SHIED
AWAY FROM SUCH REQUESTS SO FAR, IT HAS INFORMED EMBASSY THAT
GOJ WOULD MAKE NO FURTHER REQUESTS OF USG FOR FACILITATIVE
ASSISTANCE IN CONNECTION WITH EXPO-75.
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